

Message Text

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ACTION STR-07

INFO OCT-01 STRE-00 IO-13 AF-10 ARA-10 EA-10 EUR-12
NEA-10 ISO-00 OIC-02 AGRE-00 CEA-01 CIAE-00
COME-00 DODE-00 EB-08 FRB-03 H-01 INR-10 INT-05
L-03 LAB-04 NSAE-00 NSC-05 PA-01 CTME-00 AID-05
SS-15 ITC-01 TRSE-00 USIA-06 SP-02 SOE-02 OMB-01
DOE-11 DOEE-00 SSO-00 /159 W
-----037737 091848Z /41

P 091729Z MAR 78
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 6998
INFO AMEMBASSY TOKYO
AMEMBASSY BRUSSELS

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USMTN USEEC

ACTION STR FOR AMB WOLFF, FEKETEKUTY, GREENWALD;PASS CODEL

E.O. 11652 N/A
TAGS: ETRD, MTN
SUBJECT: TRILATERAL ON FRAMEWORK, MARCH 8

1. U.S. (HARTZELL, MARK) MET WITH EC (LUYTEN, ADINOLFI, PERROY) AND JAPAN (UKAWA, HOSHI, KATO) MARCH 8 TO GAUGE PROSPECTS FOR RESULTS ON VARIOUS FRAMEWORK GROUP (FG) TOPICS AND COORDINATE PLANS FOR INTENSIFIED INFORMAL WORK OVER NEXT FEW WEEKS. ON BASIS OF RECENT BILATERAL (AND ONE PLURILATERAL) DISCUSSIONS AMONG DCS, THREE DELS AGREED THAT ADEQUATE "STARTING POINTS" EXISTED--OR SOON WOULD--FOR RESULTS SATISFACTORY TO DCS ON ALL FIVE TOPICS, AND THAT THESE SHOULD URGENTLY BE DEVELOPED FURTHER OVER NEXT FEW WEEKS TO PERMIT PRESENTATION AS A VIABLE FRAMEWORK PACKAGE BY TIME OF STRAUSS-
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HAFERKAMP-USHIBA "SUMMIT" APRIL 10.

2. ON FIRST AND FOURTH FG TOPICS (LEGAL BASIS FOR S AND D/RECIPROCITY/GRADUATION), U.S. AND JAPAN EXPRESSED SIMILAR RESERVATIONS ON KEY POINTS BUT RECOGNIZED EC'S ENABLING CLAUSE AND RECIPROCITY-CUM-GRADUATION TEXT PROBABLE BASIS FOR FUTURE WORK. ON SECOND TOPIC

(BALANCE-OF-PAYMENTS MEASURES), INFORMAL U.S. MTN DEL DRAFT OF A BOP "UNDERSTANDING," PREVIOUSLY UNVEILED AND DISCUSSED IN A DC-ONLY PLURILATERAL MARCH 6 (SEPTTEL), ACCEPTED AS PROBABLE WORKING BASIS ALTHOUGH BOTH EC AND JAPAN REMAIN UNEASY ABOUT APPEARING TO LEGALIZE DC

USE OF SURCHARGES/PRIOR DEPOSITS. ON THIRD TOPIC (DISPUTE MANAGEMENT), SIMILAR U.S. MTN DEL "DRAFT UNDERSTANDING" ACKNOWLEDGED AS ONE POSSIBLE WORKING BASIS, ALTHOUGH EC DEL MUCH MORE RESERVED THAN ON BOP ITEM. COMMISSION EXPECTS CONSIDERABLE FLAK DNCE MEMBER STATES RECEIVE TEXT EARLY NEXT WEEK, AND IS TROUBLED ITSELF AT DETAIL AND REACH OF SUCH POINTS AS NOTIFICATION PROVISIONS IN U.S. TEXT. LUYTEN WELCOMED, HOWEVER, OUR AFFIRMATION THAT DISPUTE SETTLEMENT SHOULD BE APPROACHED IN TERMS OF INFORMAL DISCUSSION NOT EXPLICITLY LINKED TO ANY PARTICULAR MTN GROUP (BUT REINFORCING CODE REGULATIONS ON SPECIFIC PROVISIONS), AND THAT ARTICLE XXII/XXIII RESULTS IN WRITTEN FORM COULD BE FOLDED INTO FG PACKAGE AT VERY LATE STAGE. (FYI: COPIES OF DRAFT UNDERSTANDING ON BOP AND DISPUTE MANAGEMENT AS CIRCULATED TO DCS WERE HANDCARRIED BY GRAEF TO GREENWALD, STR, MARCH 7; THEY WILL BE GIVEN FURTHER MINOR REVISIONS PRIOR TO CIRCULATION TO SELECTED LDCS WITHIN NEXT FEW DAYS. END FYI.)

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3. ON FIFTH TOPIC (EXPORT CONTROLS), WE INDICATED WE ARE WORKING UP DRAFT UNDERSTANDING HERE AS WELL WHICH WE HOPED TO GET OUT WITHIN NEXT TWO WEEKS. (FYI: MTN DEL DRAFT WILL BE HANDCARRIED TO GREENWALD, STR, THIS WEEKEND.) IN THAT LIGHT UKAWA PREDICTED "AN ADEQUATE BASIS FOR DISCUSSION" COULD SOON EMERGE; LUYTEN AGREED, BUT ADDED THAT EC WOULD NOT BE WILLING TO PAY VERY MUCH TO SEE IT THROUGH. WE URGED EC AND ESPECIALLY JAPAN TO CONTRIBUTE TO OUR EFFORT ON A DRAFT UNDERSTANDING GIVEN THEIR UNEQUIVOCAL INTEREST IN THIS ITEM.

4. ON MATTER OF BRINGING LDCS "INTO THE PICTURE" THROUGH BROADENED CONSULTATIONS, WE DESCRIBED SERIES OF INFORMAL SESSIONS WE HAVE BEEN HOLDING ON WEEKLY BASIS SINCE EARLY FEBRUARY WITH ANY AND ALL LDCS WILLING AND ABLE TO ATTEND, TO DISCUSS FG TOPICS IN LOW-KEY AND OFF-RECORD FASHION. WE BELIEVED RESULT HAS BEEN TO (A) IMPRESS MORE THOUGHTFUL LDC DELS WITH WHAT WE SEE ARE PRACTICAL BOUNDARIES OF "THE BALLPARK" IN FG AND (B) EXPLORE POSSIBILITIES FOR NEGOTIATION/COMPROMISE WITHIN THOSE LIMITS, WHILE (C) AVOIDING APPEARANCE OF DELIBERATELY EXCLUDING MARGINAL DELS FROM INFORMAL FG WORK. WE NOTED,

HOWEVER, THAT PRESSURE IS MOUNTING FOR EXPANDING SUCH DISCUSSIONS TO INCLUDE SEVERAL DCS AS WELL AS LDCS, AND SOUGHT CONFIRMATION THAT EC AND JAPAN ARE READY TO PARTICIPATE. (FYI: OUR NEXT SESSION WITH LDCS MARCH 10 WILL COMPLETE FIRST CYCLE OF DISCUSSION ON ALL FG TOPICS; WE WILL SUBSEQUENTLY PROVIDE ROUND-UP CABLE COVERING HIGHLIGHTS OF ENTIRE MEETING SERIES. END FYI.)

5. LUYTEN AND UKAWA AGREED TO JOIN WITH US IN PROCESS OF INFORMAL DC-LDC SESSIONS ON FRAMEWORK EARLY NEXT WEEK, STARTING WITH BOP TOPIC. PLURILATERAL (DCS ONLY) ON DISPUTE SETTLEMENT TO BE HELD MARCH 10 OR 13, FOLLOWED BY DC-LDC SESSION ON THAT SUBJECT WEEK OF MARCH LIMITED OFFICIAL USE

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PASS CODEL

20. WE HOPE TO HAVE FIRST PLURILATERAL ON EXPORT-CONTROLS PAPER THAT WEEK ALSO. EC EXPECTED TO TAKE PRIMARY LEAD ON ORGANIZING TOPIC 1-4 SESSIONS. BOTH EC AND JAPAN--WHILE WORRIED THAT LDCS NOT READY TO "COME ALONG"--AGREED WE SHOULD BE AIMING TO PUT STRAUSS, USHIBA, AND HAFERKAMP IN POSITION BY APRIL 10 TO CONFIRM VIABLE FRAMEWORK "PACKAGE" ON ALL FIVE TOPICS.

6. COMMENT: WE BELIEVE THIS SESSION WAS SIGNIFICANT STEP IN FIRING UP DC AGREEMENT ON COMMON TARGET FOR FRAMEWORK RESULTS. UKAWA LATER CALLED TO EXPRESS HIS SURPRISE AND PLEASURE THAT MEETING HAD GONE WELL (HE HAD BEEN HEARING, FOR FIRST TIME, VARIOUS "REASONABLE" STATEMENTS WE HAVE COAXED OUT OF LUYTEN IN BILATERAL LIMITED OFFICIAL USE

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SESSIONS OVER PAST SEVERAL MONTHS); HE NOW SAW "LIGHT AT END OF THE TUNNEL" ON FRAMEWORK, AT LEAST AS FAR AS A MANAGEABLE DC APPROACH WAS CONCERNED. END COMMENT.

7. DRAFTED BY MARK. CULBERT

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Message Attributes

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